

## Message Text

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PAGE 01 USUN N 03545 100553Z  
ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-11 EA-10 EUR-12 NEA-10  
CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 ICAE-00  
INRE-00 PM-05 H-01 INR-10 L-03 PA-01 SP-02 SS-15  
/105 W

-----074614 100555Z /13

O 100545Z SEP 78 ZFF-4  
FM USMISSION USUN NEW YORK  
TO AMEMBASSY PRETORIA NIACT IMMEDIATE  
INFO AMEMBASSY BONN IMMEDIATE  
AMEMBASSY DAR ES SALAAM IMMEDIATE  
AMEMBASSY GABORONE IMMEDIATE  
AMEMBASSY KHARTOUM IMMEDIATE  
AMEMBASSY LAGOS IMMEDIATE  
AMEMBASSY LIBREVILLE IMMEDIATE  
AMEMBASSY LONDON IMMEDIATE  
AMEMBASSY LUSAKA IMMEDIATE  
AMEMBASSY MAPUTO IMMEDIATE  
AMEMBASSY OTTAWA IMMEDIATE  
AMEMBASSY PARIS IMMEDIATE  
SECSTATE WASHDC IMMEDIATE 3312

C O N F I D E N T I A L USUN NEW YORK 03545

E.O. 11652: GDS  
TAGS: PORG, UNSC, SF, WA  
SUBJECT: NAMIBIA: EFFORT TO OVERCOME REMAINING ISSUES

1. UK EMBASSY WILL BE PASSING TO YOU A SERIES OF  
CLARIFYING POINTS WHICH MIGHT BE MADE BY WALDHEIM  
IN ADDRESSING THE SEVERAL CONCERNS RAISED BY HIS  
REPORT. ON THE SOUTH AFRICAN SIDE THESE ARE THE SIZE  
OF THE UN FORCE, THE TIMING OF ELECTIONS AND THE ROLE  
OF THE POLICE. FOR THE AFRICANS THEY ARE REGISTRATION  
AND A SIGNED CEASE-FIRE COMMITMENT BY EACH OF THE  
PARTIES. THE EXACT MANNER IN WHICH THESE POINTS MIGHT  
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BE MADE IS NOT YET CLEAR.

2. UK WILL ALSO PASS TO YOU A DETAILED RATIONALE FOR  
THE SIZE OF THE UN FORCE. THIS PAPER IS INTENDED FOR  
PRIVATE USE BY SOUTH AFRICA IN RATIONALIZING THE SIZE  
OF THE FORCE AND IN DISPELLING THE VIEW THAT THE SIZE  
IS EITHER ARBITRARY OR IS INTENDED TO BE

LARGE ENOUGH TO OCCUPY THE TERRITORY. THE HOPE IS THAT WE CAN PROVIDE THE SOUTH AFRICANS WITH A WAY OF DEMONSTRATING THAT THE SIZE IS CONSISTENT WITH THE PROPOSALS WHICH SOUTH AFRICA HAS ALREADY ACCEPTED.

3. BOTH PAPERS HAVE BEEN THE RESULT OF EXTENSIVE DISCUSSIONS ALL DAY SATURDAY (SEPT 9) BETWEEN THE FIVE AND AHTISAARI AND HIS STAFF. WE BELIEVE THEY ARE ACCEPTABLE TO WALDHEIM ALTHOUGH WE HAVE NOT DISCUSSED THEM WITH HIM PERSONALLY. WE PASSED BOTH PAPERS TO THE SOUTH AFRICANS (EKSTEEN, VAN HEERDEN, AND DUPLOOY) LATE SATURDAY NIGHT. WE EMPHASIZED THAT THE PAPER CONTAINING THE POINTS WHICH MIGHT BE MADE BY WALDHEIM WAS A WORKING DRAFT WHICH WE HAD YET TO SHOW TO THE AFRICANS. THE SOUTH AFRICANS WERE REASONABLY RESPONSIVE ALTHOUGH WE RECOGNIZE THAT DEFINITIVE VIEWS WILL COME FROM PRETORIA. THE IMPORTANT THING IS, WE HOPE, THAT THE SOUTH AFRICANS ARE THEMSELVES ENGAGED IN THE PROCESS OF HELPING US BRIDGE THE GAP BETWEEN THE PARTIES. WE WILL NOW SEEK THE VIEWS OF THE AFRICANS, HOPEFULLY DURING THE COURSE OF SUNDAY (SEPT 10).

4. WE DO NOT BELIEVE IT WILL BE POSSIBLE OR ADVISABLE TO COMMUNICATE ANYTHING DEFINITIVE (IN TERMS OF CLARIFYING LANGUAGE) TO THE SOUTH AFRICANS UNTIL WE CONFIDENTIAL

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HAVE REACHED A REASONABLE MEASURE OF CONSENSUS AMONG ALL OF THE PARTIES. WHETHER THIS CAN BE DONE IN TIME FOR MONDAY EVENING'S MEETING OF THE CABINET IS DOUBTFUL. PRESUMABLY THEIR KNOWLEDGE THAT THE CONSULTATIVE PROCESS IS CONTINUING WITH DELIBERATE SPEED WILL LEAD THEM TO DELAY ANY RASH DECISION ON THEIR PART.

5. NO TIME HAS BEEN SET FOR A FORMAL MEETING OF THE SECURITY COUNCIL SINCE ALL CONCERNED BELIEVE IT WOULD BE BETTER TO COME CLOSER TO A CONSENSUS PRIOR TO THE MEETING. AT THIS STAGE WE DOUBT THAT A FORMAL SESSION OF THE COUNCIL WILL TAKE PLACE PRIOR TO WEDNESDAY, SEPT. 13.

6. WE WOULD APPRECIATE ANY SUGGESTIONS YOU MIGHT HAVE WHICH MIGHT ASSIST US IN MAKING THE CLARIFYING POINTS MORE ACCEPTABLE TO THE SOUTH AFRICANS, HOLDING IN MIND, OF COURSE, THAT THEY MUST ALSO BE ACCEPTABLE TO THE AFRICANS. YOUNG

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## Message Attributes

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**Control Number:** n/a  
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**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
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**TAGS:** PORG, SF, WA, UNSC  
**To:** PRETORIA  
**Type:** TE  
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